

service. This year, many more plans have announced their intent to leave the Medicare+Choice program, raising serious concerns about its continued availability as an option for Medicare beneficiaries. Many plans cite inadequate reimbursement as a major factor in their decision.

Unless Congress takes action to correct this problem, the consequences will be devastating for Medicare beneficiaries, especially low-income seniors. Many will lose the option of participating in a Medicare managed care plan altogether. Others will face increased out-of-pocket costs or a reduction in benefits.

This situation is largely due to a decision by the Health Care Financing Administration (HCFA) to disregard the intent of Congress in establishing the Medicare+Choice program. The 1997 Balanced Budget Act required HCFA to establish a process for "adjusting" Medicare+Choice payments based on the likelihood or the "risk" that enrollees will use health care services.

Congress anticipated that this new "risk adjustment" process would provide Medicare+Choice plans with higher payments for patients who are chronically ill and lower payments for those who are generally healthy. We did not intend to decrease overall Medicare+Choice spending through this process. Instead, we were simply trying to make sure that Medicare+Choice funds would be distributed based on the health status of Medicare+Choice enrollees.

However, HCFA has completely disregarded the intent of Congress on this critical issue. The agency is using its authority to establish a "risk adjustment" process as an excuse to try to impose deep spending cuts in the Medicare+Choice program. HCFA's ill-advised decision threatens to seriously underfund the Medicare+Choice program. Estimates indicate as much as \$11 billion may be drained from Medicare+Choice over the next five years, if HCFA is allowed to go forward with its plan.

At the time the 1997 Balanced Budget Act was considered, the Congressional Budget Office (CBO) estimated no savings from the risk adjuster. CBO's analysis assumed that the risk adjuster would simply shift funds within Medicare+Choice. By contrast, HCFA's approach would drain billions of dollars from the program.

The "Medicare+Choice Risk Adjustment Amendments of 1999" would address this problem in two ways. First, it would require HCFA to implement its risk adjustment process on a budget neutral basis—as Congress intended. Second, the bill would repeal a provision of current law that automatically requires the annual increase in Medicare fee-for-service payments.

Millions of seniors rely on Medicare+Choice for greater flexibility in meeting their health care needs. My legislation will help to stabilize this vital program and guarantee continued health care choices for Medicare beneficiaries. I urge my colleagues to join me in protecting seniors' health care choices by cosponsoring the "Medicare+Choice Risk Adjustment Amendments of 1999."

#### A TRIBUTE TO JOE VIVIAN

### HON. HEATHER WILSON

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 1, 1999*

Mrs. WILSON. Mr. Speaker, I wish to bring to your attention the 35 years of service Mr. Joe Vivian has given to our community of Albuquerque as a coach, mentor and leader.

Mr. Vivian coached wrestling for 35 years at six city high schools. He began his wrestling career in the eighth grade when a coach reached out to him and helped him turn his life around. Through his coaching Mr. Vivian mentored many young athletes. Mr. Vivian provided important lessons in staying physically fit, being part of a team, setting and achieving goals and community involvement. People who worked with Joe Vivian describe him as dedicated and committed to the wrestlers he worked with. He coached teams to three state titles and holds over 300 career dual victories.

In addition to coaching, Joe Vivian volunteers with Meals on Wheels, Special Olympics and the Fellowship of Christian Athletes.

Mr. Joe Vivian retired from coaching this year. Please join me in thanking him for the positive influence he is in our community and wish him the best in retirement.

#### CLINTON HYPOCRISY ON LAND MINES

### HON. GEORGE MILLER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 1, 1999*

Mr. GEORGE MILLER of California. Mr. Speaker, the Contra Costa Times, my hometown newspaper in the East Bay of San Francisco, got it right today when they took the President to task on the issue of land mines. "Hypocrisy on Land Mines," an editorial, points out that while President Clinton is now giving his compassion and his warnings of safety to returning Kosovar refugees because their homeland is wired full of land mines, it was the same President Clinton who refused to sign the international treaty to ban land mines two years ago. Over 100 other nations signed the treaty and the United States should have taken the lead to see this treaty enacted and enforced. Instead, all the United States can do now is hope that not too many Kosovar refugees have their limbs blown off as they venture home after the war.

Tens of thousands of civilians are killed by land mines around the world every year. The world needs America's leadership to bring an end to this cruel form of warfare where the main victims, in fact, are civilians. I commend the editorial below to my colleagues and to my President.

[From Contra Costa Times, July 1, 1999]

#### HYPOCRISY ON LAND MINES

President Clinton gave good advice when he warned Kosovar Albanians to delay their return to Kosovo because of the many land mines still scattered about the countryside and in towns. But there must have been much gnashing of teeth at the office of the International Campaign to Ban Landmines, whose members watched two years ago as

Clinton and the United States refused to sign a treaty that would have banned land mines around the world. Why they must have wondered is it all right for Angolan and Cambodian children to be exposed to these deadly weapons, but not Kosovars?

Clinton was in full "caring" mode as he spoke with refugees in Macedonia last week. "I know a lot of people are anxious to go home," he said. "But you know there are still a lot of land mines in the ground, on the routes into Kosovo and in many of the communities. You have suffered enough. I don't want any child hurt. I don't want anyone else to lose a leg or an arm or a child because of a land mine."

The president neglected to mention that while the retreating Serb army left many of those land mines, much of the danger to returning civilians comes from unexploded "bomblets" from cluster bombs dropped by NATO planes.

Unexploded ordnance dropped by NATO aircraft floods the province. Two NATO soldiers died trying to deactivate some of it, and some children died when they tried to play with it. Cluster bombs contain 202 of the bomblets that scatter over a wide area.

The bomblets' purpose is to kill enemy troops. But of course, as with land mines, it is civilians who pay the price.

None of this is new. There are more than 100 million land mines in the ground around the world, many of them in unmarked fields where even the soldiers who put them there cannot find them. Most were sown during regional conflicts, such as the decades-long Angolan Civil War. Afghanistan and Angola have roughly 9 million land mines each. The mines kill or maim some 26,000 civilians yearly.

Despite full knowledge of these obscene numbers, Clinton refused to sign the land mines treaty two years ago, even though 100 other nations did sign it. Now here he is in Macedonia warning civilians and their children about land mines, the spread of which he did nothing to stop, and cluster bomblets, which NATO deposited on Kosovar land.

It is heartening to see the president of the United States acknowledging the danger of land mines. Perhaps now he will turn his attention to halting their further proliferation.

#### TRIBUTE TO J.B. WHITEMORE

### HON. SCOTT MCINNIS

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 1, 1999*

Mr. MCINNIS. Mr. Speaker, it is with a great deal of sadness that I wish to recognize the remarkable life and spirit of Mr. J.B. Whittemore of Pueblo, Colorado. With this, I would like to take a moment to pay tribute to Mr. Whittemore who embodied and exemplified hard work, dedication, and compassion. For more than half of a century, he dedicated his energy to ensuring the happiness of thousands of Pueblo children, never letting a lack of money keep children from enjoying the ride.

J.B. Whittemore was born in Pueblo, Colorado in 1914, the same year in which the City Park carousel was manufactured. With nickels earned by milking cows, Mr. Whittemore escaped the world by riding the carousel.

On March 1, 1943, he joined the City Parks Department staff—a job which became a career spanning 33 years. While working for the City Parks Department, Mr. Whittemore also worked nights, Sundays and holidays as the